# Part 52 COL Application Issues

Public Meeting with NRC November 9, 2004



## **EP ITAAC**

- Options for adapting 50.47(d) intent to pre-fuel load ITAAC process
  - NEI's Sept. 15 proposal
  - Other
- Revisit need for ITAAC on submittal of detailed
   EP procedures required by Part 50, Appendix E.V
- Credit for biennial exercise for new units at existing sites

NE

## **Programmatic ITAAC**

■ Implementation of Commission SRM on SECY-04-0032



3

## **COLA Discussion Topics**

- Overview of NEI 04-01 and "base case'
- Plant-specific design info and ITAAC
- Reliability Assurance Programs and QA
- Development of plant-specific tech specs
- FSAR Chapter 19 and the plant-specific PRA
- FSAR Ch. 18 (Human Factors Engineering)
- Treatment of operational programs
- NRC reviewer guidance



## **NEI 04-0-1 Objectives**

. ?

- Provide guidance to COL applicants
  - COL interface with DC and ESP
  - Highlight COL applicant "delta" scope
- Provide vehicle for resolution of COLA issues with NRC
  - Preliminary discussions Nov. 9-10, 2004
  - Draft guidance for NRC review in December
  - Refine guidance based on detailed discussion & comments, and seek NRC endorsement in 2005



L'article and the second

DC rule and generic Figure 4-1 NEI 04-01 DCD meorperated by telerence COL Application Site Specific Info Supplemental environity, if required
 Plant specific PRA Info nutside the scope of the generic DCD, incl. **FSAR**  Site specific design & ITAAC
 Info addressing COL Items s Report on departures Plant-Specific DCD from generic DCD • General and Operational program info
 Site that acteristics (from ESP) Incorporates generic DCD by reference
 Identifies exemptions Pinancial info Plant specific tech specs
 Compliance w/DC interface • Anutrust info and departures · Sito redresa plan rgmnts & site parameters Emergency Plans to the extent Includes proprietary and safeguards info of any Project Schedule not approved at ESP)
• Security Plans
• Quality Assurance Plans • Other required rula Demonstrate that facility falls within ESP sits characteristics • Physically included Also available to NRC Physically included inot part of COL application) Part 50 change & · Construction achedules •DCR change & · Produrement specs update processes update processes Construction & installation gavern gavern specs ...

# DRAFT REVISIONB

#### Industry Guidance for Combined License Applicants Under 10 CFR Part 52

	TABLE OF CONTENTS	Page No.
1.	INTRODUCTION	13
	1.1 Background	13
	1.2 Purpose and Scope	14
	1.2.1 Context of Col within 10 CFR Part 52	14
	1.2.1.1 Overview of the Early Site Permit	14
	1.2.1.2 Standard Design Certification	14
	1.2.2 Purpose of Guidance	15
2.	DEFINITIONS AND TERMINOLOGY	16
3.	OVERVIEW AND TIMELINE OF COL APPLICTION RELATED ACTIVITIES	21
4.	COL APPLICATION REQUIREMENTS	22
	4.1 Introduction	22
	4.1.1 Regulatory Requirements for "Base Case" Licensing Scenario	22
	4.1.2 Regulatory Requirements – Content of Application	23
	4.1.3 Non-Base Case Scenario	24
	4.1.4 Filing Requirements	25
	4.1.5 Organization of COLA Guidance	26
	4.2 General and Financial Requirements	28
	4.2.1 General Requirements	28
	4.2.2 Financial Qualifications	28
	4.2.3 Decommissioning Funding	29
	4.2.4 Antitrust Requirements	32
	4.3 Final Safety Analysis Report	33
	4.3.1 Regulatory Requirements	33
	4.3.2 FSAR= Plant Specific DCD + Site Specific Information	36
	4.3.3 Interface Requirements	37
	4.3.4 COL Items	38
	4.3.5 Level of Detail for FSAR Information	39
	4.3.6 Proprietary and Safeguards Information 4.3.7 Treatment of Generic DCD Conceptual Information	39 30
	4.3.8 NRC Review of FSAR Information for Base Case COL Application	39 40
	4.3.9 Chapter-by-Chapter Guidance for FSARs	40
	4.3.9 Chapter-by-Chapter Guidance for FSARS  4.3.9.1 FSAR Chapter ! Introduction and General Plant Description	41 43
	4.3.9.2 FSAR Chapter 2 Site Characteristics	43
	4.3.9.3 FSAR Chapter 3 Design of Structures, Systems Equipment and Components	63
	4.3.9.4 FSAR Chapter 4 Reactor	77
	4.3.9.5 FSAR Chapter 5 Reactor coolant System and Connected Systems	77
	4.3.9.6 FSAR Chapter 6 Engineered Safety Features	77 77
	4.3.9.7 FSAR Chapter 7 Instrumentation and Control	77
	4.3.9.8 FSAR Chapter 8 Electrical Power	78
	4.3.9.9 FSAR Chapter 9 Auxiliary Systems	88
	4.3.9.10 FSAR Chapter 10 Steam and Power Conversion	88
	4.3.9.11 FSAR Chapter 11 Radioactive Waste Management	88

#### **Table of Contents** (cont'd)

4.3.9.12 FSAR Chapter 12 Radiation Protection	88
4.3.9.13 FSAR Chapter 13 Conduct of Operations	89
	103
4.3.9.14 FSAR Chapter 14 Initial Test Program and ITAAC	
4.3.9.15 FSAR Chapter 15 Accident Analysis	130
4.3.9.16 FSAR Chapter 16 Plant Specific technical Specifications	13:
4.3.9.17 FSAR Chapter 17 Quality Assurance	131
4.3.9.18 FSAR Chapter 18 Human Factors	142
4.3.9.19 FSAR Chapter 19 Insights From the Plant-Specific PRA	163
4.4 Probabilistic Risk Assessment	162
4.5 Report on Departures from the Generic DCD	163
4.6 Environmental Impact Considerations at COL	169
4.7 Site Redress Plans	172
5. PRE-COL PHASE ACTIVITIES	173
5.1 Applicant Programs Required in the Pre-COL Phase	173
5.1.1 Design Construction Quality Assurance Program	174
5.1.2 Construction Operating License Fitness for Duty Programs: 10 CFF	
5.1.2.1 Construction Period	175
5.1.2.2 Operation Period	175
5.1.3 Part 21 Program	175
5.1.4 Design Reliability Assurance Program	175
5.2 Engineering Design Verification	176
5.3 Pre-COL ITAAC Related Actions	179
5.3.1 Coordination of ITAAC Related Activities with NRC	179
5.3.2 Completion of ITAAC Prior to COL Issuance	179
5.4 Required Records and Reporting to NRC	180
5.4.1 Recordkeeping	180
5.4.2 Reports and Updates to NRC	181
6. CHANGE CONTROL FOR COL APPLICATION INFORMATION	183
6.1 Plant-Specific Departures from Tier 1 Information	183
6.2 Plant-Specific Departures from Tier 2 Information	184
6.2.1 Plant-Specific Exemptions from Tier 2 Information	184
6.2.2 Special Change Processes for Plant-Specific Departures from Tier 2	
6.2.2.1 Departures from Tier 2 Design Information	185
6.2.2.2 Departures from Tier 2* Information	185
6.2.2.3 Departures from Generic Technical Specifications and Other	187
Operational Requirements	107
6.3 Changes in Approved Early Site Permit Information	187
6.3.1 Changes Related to the ESP EIS	188
6.3.2 Changes Related to the SSAR	189
6.3.3 Changes in Approved EP Information 6.4 Post-Application Plant Change Process	190
0.4 i ost-rippiication riant Change riocess	191

**APPENDICIES** 194

- A. Acronyms
- B. Part 52 Rule
- C. Overview of Part 52D. Sample Combined License (NRC findings, conditions, etc.)
- E. Reserved
- F. COLA Outline AP1000
- G. COLA Outline ABWR
- H. Environmental Report

Figure 4-1 NEI 04-01 DC rule and generic DCD incorporated by reference

# **COL Application**

### **FSAR**

#### Plant-Specific DCD

- Incorporates generic DCD by reference
- Identifies exemptions and departures
- Includes proprietary and safeguards info

#### Site-Specific Info

Info outside the scope of the generic DCD, incl.:

- Site-specific design & ITAAC
- Info addressing COL Items
- Operational program info
- Site characteristics (from ESP)
- Plant-specific tech specs
- Compliance w/DC interface rgmnts & site parameters
- Emergency Plans (to the extent not approved at ESP)
- Security Plans
- Quality Assurance Plans
- Demonstrate that facility falls within ESP site characteristics

- Supplemental enviroinfo, if required
- Plant-specific PRA
- Report on departures from generic DCD
- General and Financial info
- Antitrust info
- Site redress plan, if any
- Project Schedule
- Other required info

- Physically included
- DCR change & update processes govern
- Physically included
- Part 50 change & update processes govern

Also available to NRC (not part of COL application):

- Construction schedules
- Procurement specs
- Construction & installation specs

#### Site-Specific Design Info and ITAAC

- COLA FSAR will provide site-specific design info beyond the scope of a referenced design certification
- Total scope of COLA design info (standard plus site-specific) will be consistent with SRP and recent FSARs
- Level of detail for site-specific design information will be consistent with
  - generic DCD (e.g., commensurate with safety significance)
  - · analogous information approved by the NRC for current FSARs
- Site-specific design ITAAC will
  - · look like analogous design certification ITAAC
  - be consistent with ITAAC general principles, eg, focus on salient design and performance criteria
- NEI 04-01 will provide criteria for defining the required scope of plant-specific design ITAAC

\_

## Criteria for Site-Specific Design ITAAC

- Provide site-specific design ITAAC only to address "significant interface requirements" identified in Tier 1
  - ABWR examples
    - + UHS
    - Off-site power
    - Others
  - Null set for AP1000



### **Reliability Assurance Programs** and QA

- COL applicant will implement DRAP to support detailed engineering and procurement
- Licensee programs, e.g., QA, Maintenance and Configuration Control, will constitute ORAP, consistent with draft SRP 17.4



### **Plant-Specific Technical** Specifications (PSTS)

- Use of exemption process for departures from PSTS
- Clarification regarding statement 9.b on page 15 of draft SRP 14.3: "Technical specifications are required to be in the DCD but are treated like conceptual design information..."
- Overview planned NEI 04-01 guidance on developing PSTS based on generic DCD TS, eg, to reflect
  - · actual system setpoints
  - · risk-informed improvements
  - conformance with 10 CFR 50.36 criteria
  - other updates
- Expected completion of certain aspects of PSTS post-COL
- Submittal of PSTS supporting documents post-COLA, eg, COLR, ODCM, etc.

## **Treatment of Operational Programs**

- Expect no PITAAC (except EP)
- Scope of programs to be described in the FSAR will be consistent with NRC FSAR content regulations, the SRP, and recent FSARs
- Descriptions of other required programs to be maintained on site
- Programs to be described at a functional level consistent with May 14, 2004, Commission SRM on PITAAC
  - Equivalent in substance to recent FSARs, including description of how programs conform or will conform with NRC requirements, the SRP and applicable regulatory guidance
  - Including information on the timing of program implementation
- NEI 04-01 to provide examples of operational program descriptions

NEI

**Chapter 19 and PRA** 

NRC - NEI Meeting November 9, 2004



## Chapter 19

- Considering departing from generic DCD form and content for COLA FSAR Ch. 19
  - Different purpose/objectives for COL vs. design certification
  - More consistent with operating plant FSARs, which do not describe their PRAs
  - Emerging proprietary/safeguards concerns about PRA info
  - COLA will reference generic DCD, including Ch.19



1

#### Possible Chapter 19 Format and Content

- 19.1 Introduction
  - 19.1.1 Objectives
  - 19.1.2 Format and Content of Section 19
- 19.2 Scope and Approach to development of plant-specific PRA
  - 19.2.1 Scope
  - 19.2.2 Approach
- 19.3 COLA Item Resolution
- 19.4 Results
  - 19.4.1 Results of Comparison of plant-specific PRA with design PRA
  - 19.4.2 Reference to insights from the design certification PRA
  - 19.4.3 Insights from plant-specific PRA
  - 19.4.4 Other Results
- 19.5 Support of plant programs, e.g. for D-RAP, MR, Tech Specs, HFE, etc.,
- 19.6 Maintaining the Plant-Specific PRA
- 19.7 References



## AP1000 Chapter 19 COL Items

- Baseline vs. As-built PRA Review
- As-Built SSC HCLPF Comparison to Seismic Margin Evaluation
- Internal Fire and Flood Analyses Comparison
- Develop and Implement SAMGs
- Equipment Survivability (Thermal lag assessment)

15

## **Plant-Specific PRA for COLA**

- Address Chapter 19 COL Items
- Retain, rather than submit, plant-specific PRA info at COL
- Information addressing COL Items will be subject to NRC review and hearing
- Maintain and refine plant-specific PRA post-COL to support plant operations
- Approach would comply with requirement proposed in 2003 NOPR for updated plantspecific PRA

NEI

# Plant-Specific PRA (cont.)

■ New COLA requirement proposed in 2003 NOPR:

"An application referencing a certified design must include [reference] a plant-specific PRA that uses the design-specific PRA and is updated to account for site-specific design information and any design changes."



17

# **FSAR Chapter 18 Human Factors Engineering**

November 9, 2004 Robert B. Fuld



#### **COLA Guidance for HFE**

- AP1000 example as basis
- Cover 12 elements of NUREG-0711
- Place in 3 categories of closure vs. COLA
- Target ITAAC (DAC) that can be completed for COLA
- Develop methods, tools, results to support closure (e.g., Task Analysis)
- Reduce licensing risk



1

## **Expectations on 12 Elements**

- Closed in Design Cert:
  - HFE Program Plan
  - Operating Experience Review
  - Functional Requirements Analysis/Allocation
- Close-able at COLA:
  - Task Analysis
  - Staffing Analysis
  - Human Reliability Analysis
  - Procedure Development
  - Training Program Development
  - Human Performance Monitoring Program



# **Expectation for 12 Elements** (cont.)

- Post-COL
  - Human-system Interface Design
  - HF Verification & Validation
  - Design Implementation (issue closure)
- NEI 04-01 will provide guidance on:
  - Form and content of Ch. 18 info
  - Addressing COL Items
  - Completion of ITAAC at COL



2

#### **NRC Review Guidance for COLA**

- Mixed bag of outdated, draft and recently revised SRPs
- Bulk of SRP does not reflect the differences between requirements for COLA under Part 52 versus requirements under the old Part 50 process
- Compliance with 10 CFR 50.34(h) is problematic due to SRP condition and DC/ESP interfaces
- SRP update and COLA review standard urgently needed

